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Summary

This study provides an outline and comparative analysis of the evolution in climate policies and governance systems of four cities with ambitious climate goals and strategies; three Scandinavian cities, Copenhagen, Gothenburg and Oslo; and one South African city; Cape Town. In each city, we explore the evolution in climate goals, strategies, policy and institutional designs over two decades and how these materialize in distinct approaches to urban climate governance and co-creation. The aim is to compare diverse paths to urban climate governance among forerunning cities with bold climate goals in terms of embracing a coherent climate policy for mitigation, adaptation, climate equity and sustainable urban futures and understand the role of co-creation in urban climate governance.

The analytical approach of the study is inspired by theories of city climate governance and theories of collaborative and polycentric governance (multilevel/multi-actor). The basic hypothesis for the study was that new forms of urban climate governance and capacity for climate action emerge from the choice of institutional and policy design by city leadership in response to certain contextual factors inherent in politico-institutional, socio-economic and climate-environment factors.

The empirical findings from the four city case studies are based on reviews of key climate change-relevant policy documents and websites (through 2019), institutional analysis, and a set of key informant interviews.

In each of the cities, we find that urban climate governance is manifest in a mix of traditional governance mechanisms, and new, more innovative co-creational instruments through hybrid forms of governance. Various tools and instruments are employed in order to mobilize and align both internal departments and entities and a multitude of external non-state actors for shared approaches to governance and climate action. Distinct partnerships and networks with private business, civil society and academia are found in all the cities. And each city engages actively in and adopt policies from many national and transnational city-to-city climate-related networks.

The many similarities observed across the four cities in urban climate governance is a strong indication that governance responses to complex, unruly, collective action problems, such as climate change, typically evolve along similar trajectories and spur specific mixes of integrative and co-creational governing responses. While climate strategies tend to be led by the city municipalities, each city also embodies spontaneous and distinct institutional innovations and actions from the bottom up by various private and civic entities, reflecting local circumstances, which produce a diverse, dispersed, yet also connected, multilevel pattern of governing across actors and scales. These findings are in line with what Elinor Ostrom described as 'polycentric' approaches. The study brings up some distinctive and important differences in the urban climate policies and governing approaches between the three Scandinavian cities and Cape Town, but the study also reveals many similarities in approaches across all the four cities.

Drawing upon the comparative experiences of urban climate governance all these forerunning cities, the study suggests 'eight essentials for effective, sustainable and fair urban climate governance and leadership' that might bring cities onto pathways towards climate transformation.

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